

The President Palikir, Pohnpei Federated States of Micronesia



June 21___, 2022

The Honorable Wesley W. Simina Speaker Twenty-Second Congress Federated States of Micronesia Palikir, Pohnpei, FM 96941

PRESIDENTIAL COMM. NO. 22-286 FSM CONGRESS

Dear Speaker Simina:

I am pleased to transmit the following act, which I have signed to become Public Law No. 22–134:

Congressional Act No. 22-132, entitled: "AN ACT TO AMEND TITLE 50 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 3 TO ESTABLISH THE FSM HEALTHY BOARDER PROTECTION ACT OF 2022, REQUIRE ALL PERSONS ENTERING THE COUNTRY TO BE FULLY COVID-19 VACCINATED, REQUIRE THE ESTABLISHMENT OF COVID-19 ENTRY REQUIREMENTS BY REGULATION, IMPOSE PENALTIES WHERE FRAUDULENT COVID-19 VACCINATION DOCUMENTS ARE IN USED TO ENTER THE COUNTRY, AND FOR OTHER PURPOSES."

I recognize with appreciation the efforts of the 22nd FSM Congress towards addressing the COVID-19 pandemic and in supporting the ongoing efforts of the Executive in implementing emergency measures in the past one and a half years of the pandemic. Our difficult experience with the pandemic taught us many things including our resolve to work together as one nation.

I have signed this act into law noting that crucial steps are needed in order to fully implement it, including the crafting of regulation according to the standards set by law. The roles of the Department of Health & Social Affairs and the Department of Justice are critical to process; and they both need continued support from Congress in this regard.

I also noted that the act specifically requires that regulation must comply with notification and consultation processes according to title 17 of the FSM Code. Sufficient resources must be provided in order that these required activities are successfully and properly carried out.

I further noted that both Departments are required to submit reports to the Committee on Health and Committee on J&Go on the impacts and efficiency of the regulation. These additional activities must be adequately funded as well.



The Honorable Wesley W. Simina June 21, 2022
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PRESIDENTIAL COMM. NO 22-286 SM CONGRESS

It is envisioned that the Department of Justice will need a medical expert to assist in drafting and enforcing regulation given that the act requires as part of the specific standards of regulation that such must be based upon "sound medical practice." Hence, I urge further support of the FSM Congress in this regard.

Once again, my appreciation to you, Speaker, and all Members of the 22nd FSM Congress for the passage of this act.

Sincerely

David W. Panuelo

President

xc: Chief Justice, FSM Supreme Court

CONGRESS OF THE FEDERATED STATES OF MICRONESIA P.O. Box PS 3



Palikir, Sokehs Pohnpei State, FM 96941 Tel: (691) 320-2324 / 2338 Fax: (691) 320-5122

PRESIDENTIAL COMM. NO. 22-286
FSM CONGRESS

June <u>02</u>, 2022

His Excellency David W. Panuelo President Federated States of Micronesia Palikir, Pohnpei FM 96941

Dear President Panuelo:

I have the honor to transmit herewith Congressional Act No. 22-132, "AN ACT TO AMEND TITLE 50 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 3 TO ESTABLISH THE FSM HEALTHY BORDER PROTECTION ACT OF 2022, REQUIRE ALL PERSONS ENTERING THE COUNTRY TO BE FULLY COVID-19 VACCINATED, REQUIRE THE ESTABLISHMENT OF COVID-19 ENTRY REQUIREMENTS BY REGULATION, IMPOSE PENALTIES WHERE FRAUDULENT COVID-19 VACCINATION DOCUMENTS ARE USED TO ENTER THE COUNTRY, AND FOR OTHER PURPOSES", which was passed by the Twenty-Second Congress of the Federated States of Micronesia, Fourth Regular Session, 2022, by a two-thirds vote of all the State delegations as required and as duly certified.

Sincerely yours,

Jessicalynn Reyes Chief Clerk, Congress of the

Federated States of Micronesia

Enclosures



PRESIDENTIAL COMM. NO. 22-286
FSM CONGRESS

TWENTY-SECOND CONGRESS OF THE FEDERATED STATES OF MICRONESIA FOURTH REGULAR SESSION MAY 04 – [23] 27, 2022 (EXTENDED BY C.R. NO. 22-130, ADOPTED 05/23/22)

An Act

TO AMEND TITLE 50 OF THE CODE OF THE FEDERATED STATES OF MICRONESIA (ANNOTATED), BY CREATING A NEW CHAPTER 3 TO ESTABLISH THE FSM HEALTHY BORDER PROTECTION ACT OF 2022, REQUIRE ALL PERSONS ENTERING THE COUNTRY TO BE FULLY COVID-19 VACCINATED, REQUIRE THE ESTABLISHMENT OF COVID-19 ENTRY REQUIREMENTS BY REGULATION, IMPOSE PENALTIES WHERE FRAUDULENT COVID-19 VACCINATION DOCUMENTS ARE USED TO ENTER THE COUNTRY, AND FOR OTHER PURPOSES.

INTRODUCED BY SENATOR: FERNY S. PERMAN

DATE: MARCH 02, 2022

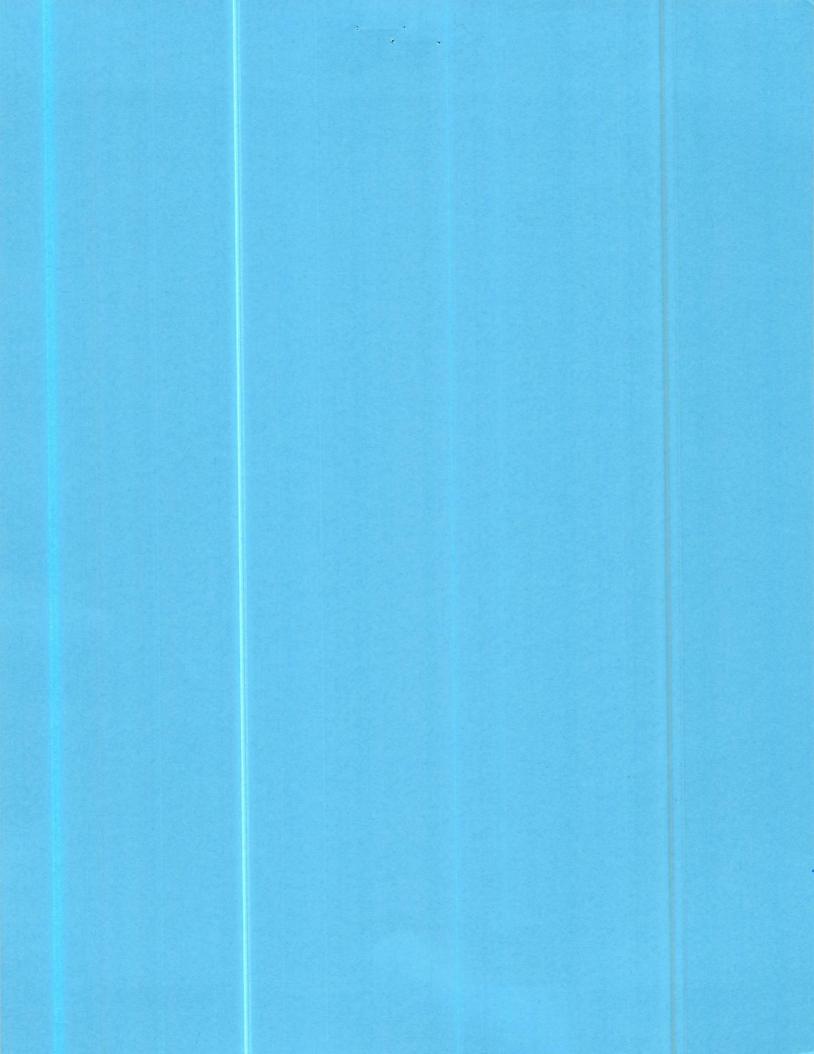
REFERRED TO: COMMITTEE ON HEALTH AND SOCIAL AFFAIRS

S.C.R. NO. 22-32 - MAY 19, 2022

FIRST READING: - MAY 24, 2022

SECOND READING: - MAY 27, 2022

Jessicalynn Reyes Chief Clerk, FSM Congress





CONGRESS OF THE FEDERATED STATES OF MICRONESIA

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PRESIDENTIAL COMM. NO. FSM CONGRESS

ACT NO. 22-132

(CONGRESSIONAL BILL NO. 22-148, C.D.1. C.D.2)

We hereby certify that on May 27 the foregoing act passed Second and Final Reading of the Twenty-Second Congress of the Federated States of Micronesia, Fourth Regular Session, 2022, by a two-thirds vote of all the State delegations as required under article IX, section 20, of the Constitution of the Federated States of Micronesia.

Speaker

Congress of the

Federated States of Micronesia

Jessicalynn Reyes

Chief Clerk

Congress of the

Federated States of Micronesia

FOURTH SPECIAL SESSION, 2022 CONGRESSIONAL BILL NO. 22-148 C.D.1, C.D.2

AN ACT

To amend title 50 of the Code of the Federated States of Micronesia (Annotated), by creating a new chapter 3 to establish the FSM Healthy Border Protection Act of 2022, require all persons entering the country to be fully COVID-19 vaccinated, require the establishment of COVID-19 entry requirements by regulation, impose penalties where fraudulent COVID-19 vaccination documents are used to enter the country, and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- 1 Section 1. Title 50 of the Code of the Federated States of
- 2 Micronesia (Annotated), is hereby amended by creating a new
- 3 chapter 3 entitled: "FSM Healthy Border Protection Act of 2022"
- 4 Section 2. Chapter 3 of title 50 of the Code of Federated
- 5 States of Micronesia (Annotated), is hereby amended by inserting
- 6 a new section 301 to read as follows:
- 7 "Section 301. Short title. This Act may be referred to
- 8 as the Healthy Border Protection Act."
- 9 Section 3. Chapter 3 of title 50 of the Code of the
- 10 Federated States of Micronesia (Annotated), is hereby amended by
- 11 inserting a new section 302 to read as follows:
- "Section 302. Statement of Policy.
- 13 It is hereby declared as a policy of the Federated
- 14 States of Micronesia that the COVID-19 vaccination entry
- requirement for any person entering the Federated States
- of Micronesia is necessary to ensure the health, safety
- 17 and welfare of the nation."

1	Section 4. Chapter 3 of title 50 of the Code of the
2	Federated States of Micronesia (Annotated), is hereby amended by
3	inserting a new section 303 to read as follows:
4	"Section 303. <u>Definitions.</u>
5	For the purposes of this title, the following terms
6	shall be given the meanings described herein:
7	(1) "FSM" means the Federated States of Micronesia.
8	(2) "Non-citizen" means a person who is not a citizen
9	of the FSM.
10	(3) "Nonresident worker" means a person who is
11	allowed to enter the FSM temporarily for work purposes.
12	(4) "Port of entry" means any point of entry into any
13	state of the FSM by air or water through any airport,
14	airstrip, anchorage and/or harbor as defined in sections
15	201, 202, and 203 of title 18 of the Code of the FSM.
16	(5) "Secretary of Justice" means the Secretary of the
17	Department of Justice of the Government of the FSM.
18	(6) "Secretary of Health" means the Secretary of
19	Health and Social Affairs of the Government of the FSM."
20	Section 5. Chapter 3 of title 50 of the Code of the
21	Federated States of Micronesia (Annotated), is hereby amended by
22	inserting a new section 304 to read as follows:
23	"Section 304. Scope of COVID-19 Vaccine Mandate.
24	(1) The COVID-19 vaccine mandate under this Act
25	applies to all persons entering the FSM, including FSM

1	citizens and nationals, non-citizens, nonresident
2	workers, diplomats and ambassadors, crew on vessels or
3	aircraft, and contractual personnel of foreign
4	governments and governmental regional or international
5	organizations.
6	(2) The COVID-19 vaccine mandate does not apply to
7	transient passengers that remain at a FSM port of
8	entry."
9	Section 6. Chapter 3 of title 50 of the Code of the
10	Federated States of Micronesia (Annotated), is hereby amended by
11	inserting a new section 305 to read as follows:
12	"Section 305. COVID-19 Vaccination and Booster
13	Requirements for Entry.
14	(1) All persons entering the FSM shall be fully
15	vaccinated against the COVID-19 novel coronavirus
16	(SARS-CoV-2). The Secretary of Justice, or his
17	designee, shall enforce all COVID-19 vaccination and
18	booster requirements, established through regulation by
19	the Secretary of Health pursuant to his authority under
20	Title 41 of the Code of the FSM, at all ports of entry
21	including but not limited to:
22	(a) Type of COVID-19 vaccine and booster shots
23	acceptable for entry into the FSM; and
24	(b) Waiting period requirements after receiving
25	the COVID-19 novel coronavirus (SARS-CoV-2) vaccine and

1		booster shots to be considered fully vaccinated prior to
2		entry.
3		(2) The Secretary of Justice shall only permit the
4		entry of persons into the country who are fully
5		vaccinated against COVID-19 in accordance with section
6		305 and section 307, unless the person is exempt under
7		section 306 of this Chapter."
8	Sect:	ion 7. Chapter 3 of title 50 of the Code of the
9	Federated	States of Micronesia (Annotated), is hereby amended by
10	inserting	a new section 306 to read as follows:
11		"Section 306. Exemption from COVID-19 Vaccination and
12		Booster Requirements for Entry.
13		(1) Any person seeking exemption from the COVID-19
14		vaccination and/or booster requirements under section
15		306 shall provide a certified medical statement from a
16		licensed physician that the disability or medical
17		condition of the person is such that the required COVID-
18		19 vaccination or booster would endanger the life or
19		health of the person.
20		(2) The Secretary of Justice shall enforce all
21		exemptions to the COVID-19 Vaccination and Booster
22		Requirements, established through regulation by the
23		Secretary of Health based on sound medical practice
24		pursuant to his authority under Title 41 of the Code of
25		the FSM, at all ports of entry.

1	(3) Any person exempt under section 306 shall still	Ll
2	comply with the COVID-19 Health Clearance Declara	ation
3	requirements under section 307 of this Chapter.	
4	Section 8. Chapter 3 of title 50 of the Code of the	
5	Federated States of Micronesia (Annotated), is hereby amend	ied by
6	inserting a new section 307 to read as follows:	
7	"Section 307. COVID-19 Health Clearance Declarate	cion.
8	(1) The Secretary of Justice, or his designee,	shall
9	enforce the COVID-19 Health Clearance Declaration	ı
10	requirements and assessment factors, as establish	ned
11	through regulation by the Secretary of Health pur	rsuant
12	to his authority under Title 41 of the Code of the	ne FSM,
13	at all ports of entry. The COVID-19 Health Clears	ance
14	Declaration assessment factors at a minimum shall	L
15	include:	
16	(a) COVID-19 exposure or contact with per	sons
17	with COVID-19;	
18	(b) COVID-19 contraction or infection;	
19	(c) COVID-19 medical treatment and	
20	hospitalization received;	
21	(d) COVID-19 related quarantine; and	
22	(e) COVID-19 testing results.	
23	(2) The Secretary of Justice shall only permit a	person
24	to enter the country at a port of entry, who satisfies th	е
25	Health Clearance Declaration assessment factor requiremen	ts and

documentation requirements to support the Health Clearance 1 Declaration as established through regulation by the Secretary 2 of Health pursuant to his authority under Title 41 of the Code 3 4 of the FSM." Section 9. Chapter 3 of title 50 of the Code of the 5 6 Federated States of Micronesia (Annotated), is hereby amended by 7 inserting a new section 308 to read as follows: "Section 308. Regulation Authority. 8 9 The Secretary of Justice, or his designee, shall promulgate and publish such rules and regulations as 10 necessary to enforce the COVID-19 vaccine mandate at all 11 ports of entry into the FSM in accordance with Chapter 1 12 of Title 17 of the Code of the FSM. The Secretary of 13 14 Justice shall coordinate with the Secretary of Health and the relevant departments or agencies to implement 15 16 regulations under this Act prior to any agency action. 17 The Department of Health and Department of Justice shall notify all state government health authorities 30 18 business days in advance of any proposed regulations 19 under this Act. The Secretary Health shall have the 20 21 authority to enact regulations to implement this Act pursuant to his authority under Title 41 of the Code of 22 the FSM." 23 Section 10. Chapter 3 of title 50 of the Code of the 24 25 Federated States of Micronesia (Annotated), is hereby amended by

1	inserting	a new section 309 to read as follows:
2		"Section 309. Department of Health and Department of
3		Justice Notice of Regulation Requirements and Minimum
4		Criteria for Regulation.
5		(1) Notice. The Secretary of the Department
6		proposing a regulation, or his designee, shall give 30
7		business days' notice to the Department not proposing
8		the regulation of any agency action or regulation to
9		implement this Act prior to any agency action. The
10		notice shall include:
11		(a) the proposed agency action or regulation;
12		(b) statement in writing on the reasons for
13		the proposed regulation or agency action and description
14		of the subjects and issues involved; and
15		(c) the proposed effective date.
16		The Department of Health and Department of Justice shall
17		abide by all regulation notice requirements under
18		Chapter 1 of Title 17 of the Code of the FSM, including
19		but not limited to, the public posting of all proposed
20		regulations under this Act in each principle national
21		government office in the state, and each state capital,
22		governor's office, post office, and office of the clerk
23		of courts.
24		(2) Minimum Criteria for Regulation. The Secretary
25		of Health and the Secretary of Justice shall implement

1	criteria for their respective proposed regulations under
2	this Act. The Department of Health and Department of
3	Justice criteria for proposed regulation or agency
4	action at a minimum shall include:
5	(a) Rationale for implementation is based upon
6	sound medical practice;
7	(b) Feasibility of implementation in the
8	proposed manner, time and place;
9	(c) Limited health risk to all persons at the
10	port of entry including agency employees, persons
11	working at the port, and travelers;
12	(d) Administrative cost for implementation and
13	impact on agency budget;
14	(e) Guidelines to aid in effective
15	implementation; and
16	(f) current capacity to implement.
17	(3) Reporting. Within 90 business days of
18	implementation of any regulation or agency action under
19	this Chapter, the Secretary of Justice and Secretary of
20	Health shall each submit a report on the impact and
21	efficiency of the regulation or agency action to the
22	Committee on Health and Social Affairs, and Committee on
23	Judiciary and Governmental Operations in Congress."
24	Section 11. Chapter 3 of title 50 of the Code of the
25	Federated States of Micronesia (Annotated), is hereby amended by

1	inserting a new section 310 to read as follows:
2	"Section 310. Administrative Penalty.
3	The Secretary of Justice shall have the authority to
4	issue a \$5,000.00 fine to any person found to have used
5	fraudulent COVID-19 vaccination and/or booster
6	documentation to enter the country at any port of entry.
7	Any person issued a fine under section 310 shall have the
8	right to request an administrative hearing and afforded
9	due process under Chapter 1 of Title 17 of the Code of
0	the FSM."
11	Section 12. Chapter 3 of Title 50 of the Code of the
L 2	Federated States of Micronesia (Annotated), is hereby amended by
13	inserting a new section 311 to read as follows:
L 4	"Section 311. The Secretary of Health and Secretary of
L 5	Justice shall enact regulations to implement this Act
۱6	within 30 calendar days of this Act becoming law."
L 7	Section 13. This act shall take effect on August 1, 2022.
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2	Section	14. This act shall become law upon approval by the
3		the Federated States of Micronesia or upon its
4	becoming law	without such approval.
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8		Juno 21, 2022
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12		David W. Panuelo
13		President Federated States of Micronesia
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